# **North Carolina E-Rate Forum**

Weekly E-Rate Newsletter
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# Funding Status – FY 2020 and FY 2021

### *FY 2020:*

Wave 40 for FY 2020 was released on Thursday, January 28<sup>th</sup>, for a total of \$28.5 million including \$161 thousand for three North Carolina applicants. Cumulative commitments are \$2.17 billion including \$72.6 million for North Carolina.

Nationwide, USAC has now funded 97% of the FY 2020 applications representing 78% of the requested funding. USAC recently provided the following table showing the status of FY 2020 applications for both application windows, breaking down requested and approved funding as of yearend 2020.

Applications				Dollars (in millions)			
Window	Apps Submitted	Committed	% Committed	Requested	Reviewed	Approved	% Reviewed
Window 1	38,707	37,324	96.4 %	\$2,960	\$2,306	\$2,038	77.9 %
Window 2	2,214	1,847	83.4 %	\$92	\$48	\$37	52.2 %
Total	40,921	39,171	95.7 %	\$3,052	\$2,354	\$2,075	77.1 %

### *FY 2021:*

USAC opened the FY 2021 Form 471 application window on Friday, January 15<sup>th</sup>. The window will close on Thursday, March 25<sup>th</sup>, at 11:59 p.m. EDT. For additional information on the FY 2021 application window, see the <u>USAC Special Edition Schools and Libraries News Brief dated December 22</u>, 2020.

# **Emergency Broadband Benefit Program Comments**

As of last Monday, the FCC had received over 150 comments on the implementation of the Emergency Broadband Benefit ("EBB") program, a component of the recent COVID stimulus legislation (the Consolidated Appropriation Act, 2021). When implemented, the EBB program will provide discounts up to \$50/month (\$75/month in tribal areas) on internet services (and up to \$100 for connecting devices) for low income households for an "emergency period" ending six

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months after the government deems that the COVID crisis has been resolved. The program is expected to be put in place in less than 40 days and last at least through 2021.

Most of the comments received responded directly to the issues raised in the FCC's Public Notice (DA 21-6) including:

- Qualifying service providers for participation in the EBB program
- Interpreting the "standard rate" for services subject to the discount
- Verifying household eligibility
- Processing supplier reimbursements

Particular attention should be paid to the comments filed by Common Sense Media, the Council of the Great City Schools, EducationSuperHighway, the State E-Rate Coordinators' Alliance ("SECA"), and SETDA, CoSN, and All4ED. All five responses note that a growing number of schools are already providing at-home financial support covering mobile hotspots, computing devices, and ongoing monthly internet services for students who would not otherwise be able to afford the necessary tools and services for remote learning. The comments stress that the rules should make it clear that EBB discounts should apply to eligible student households regardless of whose names the monthly service subscriptions are held (i.e., the households or the schools). Such rules would have the effect of focusing initial service provider EBB participation on the important school market and encouraging even greater school participation in the EBB program.

Another important point raised by these comments is the need for EBB rules to specify appropriate levels of internet service — an issue not addressed in the FCC's Public Notice. Presumably, by including "Broadband" in the EBB program's name, any service meeting the FCC's definition of advanced telecommunications — i.e., 25 Mbps/3 Mbps (the recommended minimum bandwidth for a Zoom meeting) — would suffice. Asynchronous internet service of this type may meet the basic needs of single-user households but greater bandwidth, will be required for families with more than one concurrent remote learner. Similarly, to the extent the EBB program supports cellular data services, remote student learning cannot be constrained by monthly data caps.

All initial EBB comments can be seen and reviewed in the FCC's Electronic Comment Filing System by entering "20-445" in the "Specific Proceeding" field and clicking the "Search" bar at the bottom of the page. Reply comments on this proceeding — hopefully including those supporting proactive school participation as discussed above — are due February 16<sup>th</sup>. Interested parties may want to participate in a virtual roundtable discussion on EBB (DA 21-91) that the FCC has scheduled for February 12<sup>th</sup>. The topic is also set to be discussed in the FCC's next open meeting on February 17<sup>th</sup>.

# **SHLB Petition for Remote Learning E-Rate Funding**

In another move to support funding for remote learning, the Schools, Health & Libraries Broadband Coalition ("SHLB"), and an impressive list of other educational organizations<sup>1</sup>, filed

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American Library Association ("ALA"), Consortium for School Networking ("CoSN"), National School Boards Association (NSBA"), State Educational Technology Directors Association ("SETDA"), State E-Rate Coordinators' Alliance ("SECA"), Urban Libraries Council ("ULC"), Wireless Futures Project Open Technology Institute as New America, and Wisconsin Department of Public Instruction.

an FCC petition last week seeking an expedited declaratory ruling and waivers to allow off-campus use of E-rate funds during the COVID-10 pandemic. The <a href="SHLB">SHLB</a> petition asks the FCC to:

- Clarify, for the duration of the pandemic, off-campus use of E-rate funded services used to enable remote learning constitutes an "educational purpose" under E-rate rules.
- Immediately declare that the cost-allocation of currently eligible E-rate services used off-campus is no longer required.
- Open an additional window to allow applicants to apply for additional E-rate funds for both FY 2020 (retroactively to the extent necessary) and FY 2021 to support off-campus services for remote learning for students and staff. For purposes of this window, the FCC should waive any rules necessary (e.g., competitive bidding and eligible services) to allow applicants to take advantage of the additional funding.

Given President Biden's recent Executive Order on Supporting the Reopening and Continuing Operation of Schools and Early Childhood Education Providers, which encouraged the FCC "to increase connectivity options for students lacking reliable home broadband," and FCC Chair Jessica Rosenworcel's longstanding support for using E-rate to do so, the SHLB petition is likely to be well received. The next step, should the FCC agree, would be the release of a Public Notice (much like the EBB notice discussed above) with a request for public comment.

# **E-Rate Updates and Reminders**

# *Upcoming E-Rate Dates:*

February 2	Rescheduled USAC Eligible Services webinar.					
February 3	USAC Form 470 and Competitive Bidding webinar.					
February 5	Form 486 deadline for FY 2020 covering funding committed in Wave 24. More generally, the Form 486 deadline is 120 days from the FCDL date or the service start date (typically July 1 <sup>st</sup> ), whichever is later. Upcoming Form 486 deadlines are:					
	Wave 25 02/12/2021 Wave 26 02/19/2021 Wave 27 02/26/2021					
February 16	Reply comment deadline on the FCC's Emergency Broadband Benefit ("EBB") program (see discussion of initial comments above). A preliminary FCC <u>roundtable</u> on EBB will be held February 12 <sup>th</sup> and will be discussed in the FCC's next <u>open meeting</u> on February 17 <sup>th</sup> .					
February 25	Last day to file a Form 470 for FY 2021 to allow the required 28-day posting requirement.					
March 25	The FY 2021 Form 471 application window will close at 11:59 p.m. EDT.					

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### FCC Streamlined Decisions:

The FCC issued another set of "streamlined" precedent-based decisions (<u>DA 21-92</u>) last week. As with past streamlined decisions, applicants facing similar problems as those addressed in these decisions may garner useful information by carefully reading the additional FCC explanations found in the footnotes. The original appeal and waiver requests can be found online in the FCC's <u>Search for Filings</u> under Docket 02-6.

In January's streamlined decisions, the FCC:

#### 1. Dismissed on Reconsideration:

a. One Petition for Reconsideration involving the failure to file a Form 470 and wait the required 28 days. In denying the petition, the FCC found that "Although the petitioner filed a petition for reconsideration citing a different FCC Form 470 number, we find that the form provided on reconsideration was used for a different procurement and does not cure the underlying competitive bidding violation."

### 2. Granted:

- a. Two Requests for Waiver for which the applicants inadvertently listed the wrong service start date on their Form 486s.
- b. Nine Requests for Review and/or Waiver for ministerial and/or clerical errors involving incorrect pricing.
- c. One Request for Review and/or Waiver in which the FCC found that the applicant did in fact issue an RFP that was properly uploaded with the FCC Form 470 and provided sufficient information to enable service providers to formulate responsive bids. As a result of this finding, the FCC also granted an extension of the applicant's special construction service delivery deadline.
- d. Four Requests for Waiver for late-filed FY 2020 Form 471 applications two filed less than the standard 14 days after the close of the window; one filed less than 60 days after the close of the window; and one filed late due to circumstances beyond the applicant's control directly related the pandemic.
- e. One Request for Waiver for a late-filed Form 486 wherein "the applicant demonstrated good cause for the late filing."
- f. Three Requests for Waiver (from one applicant) for contracts, not signed by the time the applications were filed, but signed "shortly after."
- g. One Request for Waiver for a service implementation delay.
- h. Four Requests for Waiver for untimely filed appeals "only a few days late" or filed "within a reasonable period of actual notice" of a USAC decision.
- i. One Request for Waiver, partially granted, for invoice deadline extensions on funding requests awaiting post-commitment decisions.

### 3. Denied:

- a. One Request for Waiver for an invoice deadline extension.
- b. Ten Requests for Waiver sought by applicants relying on Form 470s that did not seek bids on the type of E-rate services later requested.

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# USAC News Brief Dated January 29 – Invoicing Change and Reminder

USAC's Schools and Libraries News Brief of January 29, 2021, discusses a new change to USAC's review process for Service Provider Invoice ("SPI") forms. Effective last Friday, USAC will send "Service Certification" forms to applicants if there are questions concerning invoices submitted by the applicants' service providers. Most typically, these certifications are sent in connection with Category 2 installations in order to confirm that equipment has in fact been delivered and/or installed (if appropriate). USAC suggests that applicants let their service providers know when they have completed and returned the Service Certification to USAC, for example, by copying the service provider on the message to USAC.

USAC's News Brief also reminds applicants and service providers that, as a result of the pandemic, the FCC had extended a number of invoice deadlines last April. Most importantly, the invoice deadline for FY 2019 recurring services, which normally would have been October 28, 2020, was extended 120 days to February 25, 2021 — less than a month away. USAC provided the following tips for those new to invoicing who intend to submit invoices by February 25<sup>th</sup>:

- Gather your documentation.
- Verify your One Portal login.
- Get a PIN.
- Complete your invoicing for FY 2019 recurring services and special construction.
- If additional time is necessary, request an invoice deadline extension.

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Additional North Carolina specific E-rate information is available through our Web site — http://www.eratecentral.com/us/stateInformation.asp?state=NC. Note that this site provides easy access to formatted North Carolina applicant E-rate histories via the Billed Entity Number ("BEN") search mechanism in the upper left-hand corner. Detailed information can be obtained by "drilling down" using the links for specific funding years and individual FRNs.

If you have received this newsletter from a colleague and you would like to receive your own copy of the North Carolina E-Rate Forum, send an email to join-ncerate@lists.dpi.state.nc.us. Please include your name, organization, telephone, and e-mail address.

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